

WEST VIRGINIA LEGISLATURE

2022 REGULAR SESSION

Introduced

House Bill 4472

FISCAL
NOTE

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HAMRICK, LINVILLE, HOTT, ELLINGTON, SMITH, PHILLIPS,
ROHRBACH, AND MAYNOR

[Introduced January 31, 2022; referred to
the Committee on Finance.]

1 A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new article,
2 designated §11-13MM-1, §11-13MM-2, §11-13MM-3, §11-13MM-4, §11-13MM-5, §11-
3 13MM-6, §11-13MM-7, §11-13MM-8, §11-13MM-9, and §11-13MM-10, all relating to the
4 Distribution Center Tax Credit Act; providing for a short title; providing legislative findings
5 and purpose; creating definitions, including specific definitions for both small and large
6 distribution centers; establishing the Distribution Center tax credit; providing for restrictions
7 on investment; providing for a penalty; providing for disclosure of tax credits; providing for
8 tax credit review and accountability; creating rules; and providing for an effective date.

Be it enacted by the Legislature of West Virginia:

ARTICLE 13MM. DISTRIBUTION CENTER TAX CREDIT.

§11-13MM-1. Short Title.

1 This article may be cited as the "Distribution Center Tax Credit."

§11-13MM-2. Legislative finding and purpose.

1 The Legislature finds the encouragement of investment of commercial distribution centers
2 into both rural and urban parts of West Virginia, rather than simply alongside interstates and major
3 highways, is in the public interest, and promotes economic growth and development for the people
4 of this state. Presently, many distribution centers choose to build facilities adjacent to interstates
5 as a matter of convenience for their day-to-day operations. Purchases of certain tangible personal
6 property in qualified warehouse and distribution centers may already be exempt from the
7 consumer sales and service tax. However, to better encourage both small and large distribution
8 centers to choose to build their facilities in this state, and thereby increase employment and
9 economic development for all areas of West Virginia, there is hereby provided a Distribution
10 Center tax credit in the form of a permanent Class 2 taxation rate.

§11-13MM-3. Definitions.

1 As used in this article, the following terms have the meanings ascribed to them in this
2 section, unless the context in which the term is used clearly requires another meaning or a specific

3 different definition is provided:

4 (1) "Development site" for the purpose of this section is designated as property or land to
5 be developed/improved for the distribution center. For small distribution centers, this land must
6 be located at least 10 miles from the nearest West Virginia interstate or major highway in West
7 Virginia.

8 (2) "Large distribution center" means a specialized warehouse that serves as a hub to
9 strategically store finished goods, streamline the picking and packing process, and ship goods
10 out to another location or final destination, and existing in a space that is 501,000 square feet or
11 larger. Large distribution centers are not subject to the distance required for small distribution
12 centers for purposes of this tax credit.

13 (3) "Person" includes any natural person, corporation, limited liability company, or
14 partnership.

15 (4) "Qualified investment" means an investment into the development of property into a
16 development site location for the purpose of developing a distribution center as otherwise defined
17 in this section. Any investment by a company into a distribution center to be developed, built, and
18 maintained in West Virginia shall be awarded a permanent tax credit for the equivalent amount of
19 the West Virginia payroll tax that the distribution center pays, and the distribution center shall be
20 taxed as a Class 2 property. Additionally, distribution centers shall receive a salvage value tax
21 credit for machinery and equipment that have been fully depreciated and are no longer used as
22 part of the production process.

23 (5) "State tax rate" is the division of taxation into four classes by the state constitution,
24 defined as the following:

25 Class 1: Intangible personal property and certain personal property employed exclusively
26 in agriculture. [No property is currently taxed in this classification.]

27 Class 2: Owner-occupied residential property used exclusively for residential purposes
28 and all farmland used for agricultural purposes by its owner or bona fide tenant.

29 Class 3: All real and personal property situated outside a municipality that is not taxed in
30 Class 1 or Class 2.

31 Class 4: All property situated inside a municipality that is not taxed in Class 1 or Class 2.

32 (6) "Small distribution center" means a specialized warehouse that serves as a hub to
33 strategically store finished goods, streamline the picking and packing process, and ship goods
34 out to another location or final destination, and existing in a space between 50,000 square feet
35 and 500,000 square feet. Additionally, for purposes of this tax credit, small distribution centers
36 must be located at least 10 miles or further from the nearest interstate or major highway in West
37 Virginia.

38 (7) "Tax credit" means the Distribution Center tax credit authorized by this article.

39 (8) "Taxable year" means the tax year of the eligible taxpayer.

§11-13MM-4. Distribution Center tax credit.

1 (a) Credit allowed. – There shall be allowed to every business that invests in a new
2 distribution center in a development site of West Virginia a tax credit for the taxable year in which
3 the investment was made. Any investment in a distribution center at a development site shall be
4 awarded this permanent tax credit, and such investment shall be taxed as a Class 2 property.
5 Furthermore, distribution centers shall receive a salvage value tax credit for machinery and
6 equipment that have been fully depreciated and are no longer used as part of the production
7 process. Small distribution centers must satisfy the requirements of their definition as set forth in
8 §11-13MM-3 of this code regarding square footage and required distance from a West Virginia
9 interstate. There are no restrictions on where large distribution centers may be built, so long as
10 they otherwise satisfy the requirements of their definition in §11-13MM-3 of this code.

11 (b) West Virginia payroll tax that is collected by the distribution center shall be offset by a
12 tax credit from the state for the equivalent amount of tax that the distribution center would have
13 otherwise had to pay.

14 (c) No more than \$1 million of the tax credits allowed under this section shall be allocated

15 by the economic development authority during any fiscal year. The economic development
16 authority shall allocate the tax credits in the order the applications therefor are received.

17 (d) Business franchise tax. – The tax credit is first applied to reduce the taxes imposed
18 upon the eligible taxpayer by §11-23-1 et seq. of this code for the taxable year (determined after
19 application of the credits against tax provided in section seventeen of said article, but before
20 application of any other allowable credits against tax).

21 (e) Corporation net income taxes. – After application of subsection (c) of this section, any
22 unused tax credit is next applied to reduce the taxes imposed upon the eligible taxpayer by §11-
23 24-1 et seq. of this code for the taxable year (determined before application of allowable credits
24 against tax).

25 (f) If the eligible taxpayer is a limited liability company, an electing small business
26 corporation (as defined in section 1361 of the United States Internal Revenue Code of 1986, as
27 amended), or a partnership, any unused tax credit remaining after application of subsections (c)
28 and (d) of this section is allowed as a tax credit against the taxes imposed by §11-24-1 et seq. of
29 this code on owners of the eligible taxpayer.

30 (1) Electing small business corporations (as defined above in subsection (e)), limited
31 liability companies, and partnerships shall allocate the tax credit allowed by this article among
32 their members in the same manner as profits and losses are allocated for the taxable year.

33 (2) No tax credit is allowed under this article against any withholding tax imposed by, or
34 payable under §11-21-1 et seq. of this code.

35 (g) Personal income tax taxes. – After application of subsections (c), (d) and (e) of this
36 section, any unused tax credit is next applied to reduce the taxes imposed by §11-21-1 et seq. of
37 this code for the taxable year (determined before application of allowable credits against tax) of
38 the eligible taxpayer.

39 (h) If the eligible taxpayer is a limited liability company, an electing small business
40 corporation (as defined in subsection (e) of this section) or a partnership, any unused tax credit

41 remaining after application of subsections (c), (d), (e) and (f) of this section is allowed as a tax
42 credit against the taxes imposed by §11-21-1 et seq. of this code on owners of the eligible
43 taxpayer.

44 (1) Electing small business corporations (as defined in subsection (e) of this section),
45 limited liability companies, and partnerships shall allocate the tax credit allowed by this article
46 among their members in the same manner as profits and losses are allocated for the taxable year.

47 (2) No tax credit is allowed under this article against any withholding tax imposed by, or
48 payable under §11-21-1 et seq. of this code.

49 (i) No tax credit is allowed or may be applied under this article until the taxpayer seeking
50 to claim the tax credit has:

51 (1) Filed with the economic development authority a written application for the tax credit;

52 (2) Filed with the economic development authority the research and development program
53 or project certification issued pursuant to §11-13R-6 of this code for the distribution center that
54 will benefit from the investment;

55 (3) Filed with the economic development authority the certificate of incorporation for the
56 distribution center that will benefit from the investment; and

57 (4) Received from the economic development authority certification of the amount of tax
58 credit to be allocated to the eligible taxpayer.

§11-13MM-5. Restrictions on investment.

1 (a) No distribution center development or investment may be made in a distribution center
2 development company that is the alter ego of the eligible taxpayer.

3 (b) The eligible taxpayer shall maintain its distribution center development or investment
4 for a minimum period of 10 years or the life of the loan: *Provided*, That an eligible taxpayer
5 receiving repayment or return of a distribution center development or investment (exclusive of
6 interest, dividends or other earnings on the investment) shall within three calendar months from
7 the date of repayment or return reinvest the repaid or returned amount of the initial investment in

8 another distribution center development company for a period of time at least equal to the
9 remainder of the initial five-year term.

§11-13MM-6. Penalty.

1 An eligible taxpayer that fails to maintain a distribution center development investment for
2 the required period of time stated in section five of this article shall pay to the State Tax
3 Commissioner a penalty equal to all of the tax credits asserted under this article by the eligible
4 taxpayer with interest, calculated at the rate set forth in §11-10-17a of this code, from the date
5 the tax credits were certified as allocated to the eligible taxpayer. The Tax Commissioner shall
6 give notice to the eligible taxpayer of any penalties imposed under this section. The penalty shall
7 be assessed and collected in the same manner as tax. The Tax Commissioner shall deposit any
8 amounts received under this subsection in the General Revenue Fund.

§11-13MM-7. Disclosure of tax credits.

1 Notwithstanding any provision in this code to the contrary, the Tax Commissioner shall
2 annually publish in the state register the name and address of every eligible taxpayer and the
3 amount of any tax credit asserted under this article.

§11-13MM-8. Tax credit review and accountability.

1 (a) Beginning on February 1, 2024, and on February 1 every third year thereafter, the Tax
2 Commissioner shall submit to the Governor, the President of the Senate and the Speaker of the
3 House of Delegates a tax credit review and accountability report evaluating the cost effectiveness
4 of the tax credit allowed under this article during the most recent three-year period for which
5 information is available: *Provided*, That the requirement to file the credit review and accountability
6 report terminates June 30, 2030, unless the termination of entitlement to the tax credit as stated
7 in section 10 of this article terminates. The criteria to be evaluated includes, but is not limited to,
8 for each year of the three-year period:

9 (1) The numbers of eligible taxpayers claiming the tax credit;

10 (2) The net number, type, and duration of new jobs created by all distribution centers in

11 which taxpayers claiming the credit made investment in and the wages and benefits paid by such
 12 companies;

13 (3) The cost of the tax credit;

14 (4) The cost of the tax credit per new job created; and

15 (5) Comparison of employment trends for the industry and for taxpayers within the industry
 16 that claim the tax credit.

17 (b) Eligible taxpayers claiming the tax credit shall provide any information required by the
 18 Tax Commissioner for the purpose of preparing the report: *Provided*, That such information shall
 19 be subject to the confidentiality and disclosure provisions of §11-10-5d and §11-10-5s of this
 20 code.

§11-13MM-9. Rules.

1 The State Tax Department and the economic development authority may promulgate rules
 2 in accordance with §29A-3-1 *et seq.* of this code to carry out the policy and purposes of this article,
 3 to provide any necessary clarification of the provisions of this article and to efficiently provide for
 4 the general administration of this article.

§11-13MM-10. Effective date.

1 The provisions of this article will become effective on July 1, 2022 and apply only to
 2 qualified investment/improvement made on or after that date.

NOTE: The purpose of this bill is to establish the Distribution Center tax credit. The bill provides for a short title. The bill provides for legislative findings and purpose. The bill creates definitions. The bill establishes the distribution center tax credit. The bill provides for restrictions on investment. The bill provides for a penalty. The bill provides for the disclosure of tax credit. The bill provides for tax credit review and accountability. The bill creates rules. Finally, the bill provides for an effective date.

Strike-throughs indicate language that would be stricken from a heading or the present law, and underscoring indicates new language that would be added.